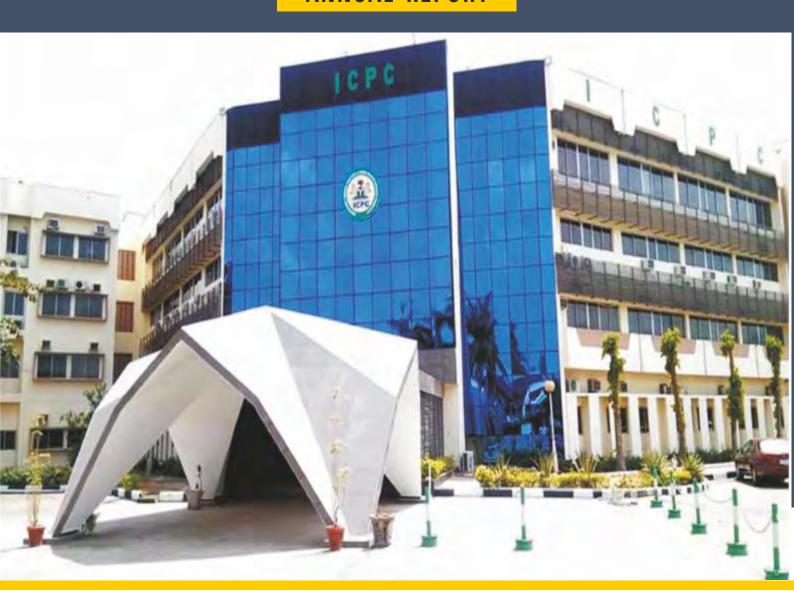
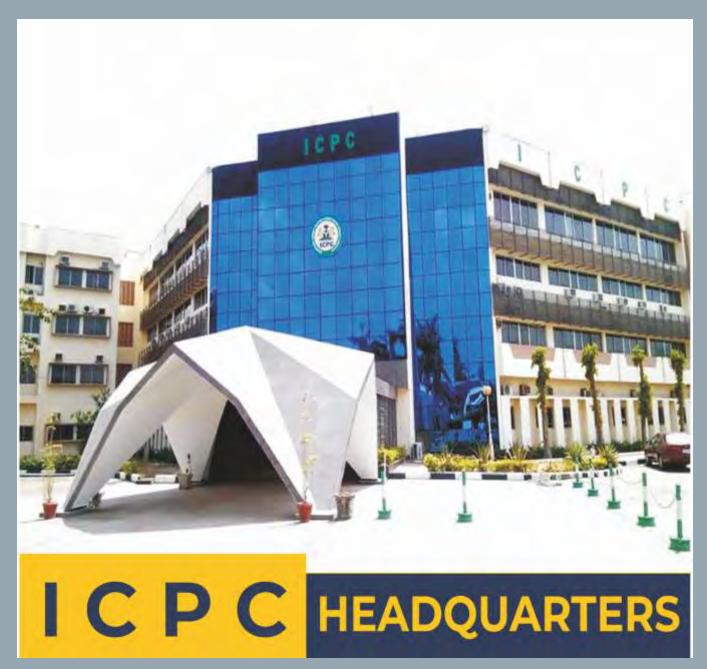


INDEPENDENT CORRUPT PRACTICES AND OTHER RELATED OFFENCES COMMISSION

2019
ANNUAL REPORT







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Independent Corrupt Practices and Other Related Offences Commission (ICPC)
Plot 802 Constitution Avenue Central Business District, Abuja.
Website: www.icpc.gov.ng, Toll-free lines: 08031230280 – 2; 07056990910 -1
Smart No: 0800-CALL-ICPC; 0800 2255 4272



National Anthem

Arise, O compatriots, Nigeria's call obey
To serve our fatherland
With love and strength and faith
The labour of our heroes past
Shall never be in vain
To serve with heart and might
One nation bound in freedom, peace and unity.

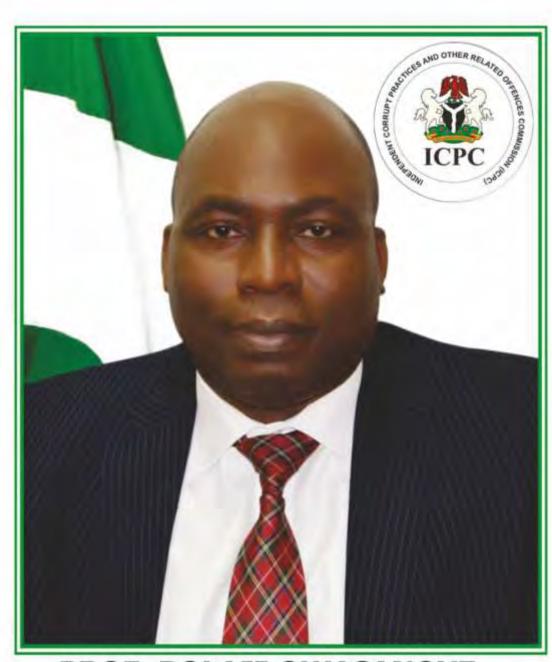
O God of creation, direct our noble cause
Guide our leader's right
Help our youth the truth to know
In love and honesty to grow
And living just and true
Great lofty heights attain
To build a nation where peace and justice shall reign.

National Pledge

I pledge to Nigeria my Country
To be faithful, loyal and honest
To serve Nigeria with all my strength
To defend her unity
And uphold her honour and glory
So help me God.



MUHAMMADU BUHARI
PRESIDENT, COMMANDER-IN-CHIEF OF THE ARMED FORCES
FEDERAL REPUBLIC OF NIGERIA



PROF. BOLAJI OWASANOYE CHAIRMAN, ICPC

BOARD MEMBERS



HON. JUSTICE ADAMU BELLO



HON. ABDULLAHI MAKIKANO SAIDU



HON. HANNATU MOHAMMED.



HON. YAHAYA UMAR DAUDA



HON. (MRS) OLUBUKOLA BALOGUN



HON. OKOLO TITUS M.



HON. DR GRACE N. CHINDA



HON. OBIORA IGWEDIBIA



Dr. Musa Usman Abubakar SECRETARY TO THE COMMISSION

COMMISIONS MANDATE

Receive and investigate complaints from members of the public on allegations of corrupt practices and in appropriate cases prosecute the offenders; Examine the practices, systems and procedures of public bodies and where in the opinion of the Commission, such practices, systems or procedures aid or facilitate fraud or corruption, to direct and supervise a review of them; Instruct, advice and assist any officer, agency or parastatal on ways by which fraud or corruption may be eliminated or minimized by such officer, agency or parastatal; Advice heads of public bodies of any changes in practices, systems or procedures compatible with the effective discharge of the duties of the public bodies as the Commission thinks fit, to reduce the likelihood or incidence of bribery, corruption and related offences; Educate the public on and against bribery, corruption and related offences; and Enlist and foster public support in combating corruption.



VISION

A Nigeria Free From All Forms of Corruption & Corrupt Practices.

MISSION

To Rid Nigeria of Corruption Through Lawful Enforcement & Preventive Measures.

CORE VALUES

Professionalism, Integrity, Dedication & Tenacity, Excellence, and Team Work.





APPOINTMENT OF CHAIRMAN AND BOARD MEMBERS

The establishing Act, the Corrupt Practices and Other Related Offences Act 2000, tates that "the Commission shall consist of a Chairman and twelve (12) other Members who shall be persons of proven integrity and shall be appointed by the President upon confirmation by the Senate".

The Act also makes provision for the office of the Secretary to the Commission who shall be appointed by the President.

Section 3(3) of the Act spells out the constitution of the membership of the Commission - two of whom shall come from each of the six geo-political zones of the Federation. Membership is drawn from the following categories of Nigerians:

- A Retired Police Officer of not below the rank of Commissioner of Police;
- A Legal Practitioner with at least 10 years' post-call experience;
- A Retired Judge of a superior court of record;
- A Retired Public Servant not below the rank of a Director;
- A woman;
- A youth not being less than 21 or more than 30 years of age at the time of his or her appointment; and
- A Chartered Accountant The tenure of office of the Chairman shall be five years while that of the Members shall be four years and either may only be re-appointed for another term. The Act also empowers the Commission to appoint, deploy, discipline and determine the Conditions of Service of its staff.

THE COMMISSION AT A GLANCE

The Independent Corrupt Practices and Other Related Offences Commission (ICPC) was established by the Corrupt Practices and Other Related Offences Act 2000, which was passed into law on 13th June 2000. The Commission was formally inaugurated on the 29th of September 2000. The core mandate of the Commission is the enforcement of anti-corruption laws, enthronement of corruption-free practices and procedures in Public Organizations and corporate organisations or bodies or institutions, as well as educating the public on the ills of corruption with the view to enlisting their support through mass mobilization. This giant stride in the establishment of the Commission came on the heels of the democratically elected administration of President Olusegun Obasanjo.

The year 2020 marks 20 years of the existence of ICPC. A careful evaluation of the Commission's activities over this period reveals that appreciable success has been made in the anti-corruption crusade. In pursuance of its mandate, the Commission has taken the fight against corruption to every sector of the economy and to all levels of governance. The 2nd Strategic Action Plan for the commission took off in 2018. The SAP was designed to methodically guide the Commission towards achieving her stated and clearly defined goals and objectives.

CHAIRMAN'S REMARKS

since the new Board took over the mantle of ICPC leadership in February 2019, deliberate efforts have been set in motion to strengthen the Commission's enforcement, prevention, public education and enlightenment mandate.

Under the prevention mandate, the Ethics and Compliance Score Card (ECS) which was first developed in 2015 was renewed and deployed in April in some Ministries, Departments and Agencies (MDAs). A System-Study and Review (SSR) of 201 Ministries, Departments and Agencies was conducted by the Commission to identify personnel and capital budget utilization infringements of the appropriation and financial regulations and to take enforcement action and make recommendations to relevant stakeholders.

The Constituency Project Tracking Group (CPTG) was developed to enhance implementation of the enforcement mandate of the Commission. The first phase covered 12 states across the six geo political zones and lasted from April to September 2O19. During the exercise the Commission recovered farm tractors, vehicles, ambulances, hospital equipment and other social services as well as diverted public funds which have been tracked, captured and returned to citizens who are the rightful beneficiaries. In addition the ICPC has recovered movable and immovable assets worth billions of naira from different categories of public servants including Ministers, Governors, Heads of Ministries, Departments and Agencies, Local government officials, Academicians and private citizens most of who have been charged to court.

In November, 2019 the ICPC organized the first ever National Summit on Diminishing Corruption in the Public Sector which was declared open by President Muhammed Buhari, who also presented Integrity Awards to 2 outstanding Public Officers. Over 400 participants attended the summit including government officials, Members of the diplomatic Corps, development partners and Civil Society Organizations. Key findings of ICPC enforcement and preventive actions were presented at the summit which featured five technical and interactive sessions. The summit made useful

recommendations for improving the implementation of the Commission's mandate especially the prevention measures and citizen mobilization.



2019 ACTIVITIES OF THE COMMISSION PRESENTED IN A GRAPHICAL FORM:



2019 OPERATIONS IN NUMBERS

NAVC

State Chapters Inaugurated

Training/Workshops in State Chapters

1,826 Volunteers enlisted



Petitions received as at 31/12/19



Concluded

105

Cases filed in court

Convictions



N77.04 billion-Assets recovered

N1.167bn

Cash in TSA

N0.865bn Cash (Other Accounts)

N35.011bn

Lands, Buildings & Vehicles

N1.113bn A/C) converted @ N305/\$ N41.98bn

Money restrained on **Review of MDA Personnel Cost Expenditure**

N0.767bn **Recoveries from Project Tracking** **Final Forfeiture**)

(from Operations, Interim &

N1.097bn **Completed projects** on return of



424

Projects tracked





System Review of MDAs

Post Review Check

C.R.A.



ACTU Inaugurations

Student Anti-Corruption Vanguard Inaugurations



667 Sensitization Sessions

22 Town Hall Discourse

16 Panel Discussions

16 Road Walks

1 National Summit



MDAs reviewed on

Personnel & Capital Fund Expenditure



MDAs assessed on **Ethics and Integrity Compliance Scorecard**



15 **Training Programmes**

Policy Dialogues/Briefs

Anti-Corruption Surveys

1,927 Participants **ACAN**





editions of Corruption Must Go! (English & Wazobia)





Documentaries



210 news reports

3 editions of ICPC News

4 editions of Integrity House

12 editions of e-Newsletter











appearances



17 radio appearances



media roundtable 1,027,032 website visits

ETHICS AND INTEGRITY COMPLIANCE SCORECARD

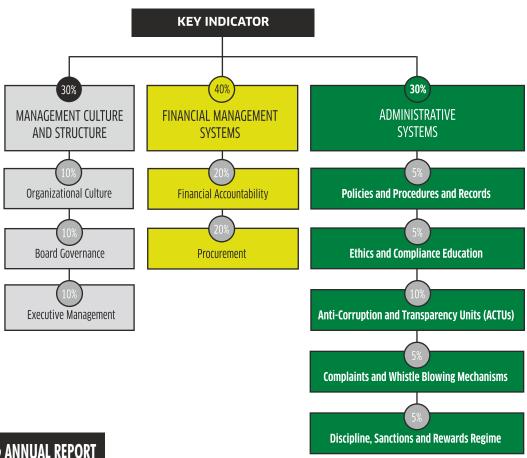
The Independent Corrupt Practices and Other Related Offences Commission (ICPC) under its preventive mandate in Section 6(b-d), developed an Ethics Compliance Score Card (ECS) in collaboration with Justice for ALL (J4A)DFID in 2015. The Commission did the pilot deployment of the scorecard in some MDAs in 2016. The ECS was reviewed in 2019 in collaboration with the Successor Rule of Law and Anti-Corruption (RoLAC) programme with inclusion of corporate governance indicators. The reviewed ECS was recently deployed in April, 2019 in 108 MDAs. In addition to the analysis of the outcome by the Corruption Monitoring and Evaluation Department (CMED). The Development Assistance Initiative (DAI) was also commissioned to carry out independent analysis of the deployment.

STRUCTURE OF ECS

The Ethics and Compliance Scorecard evaluates MDAs based on three main indicators and sub-indicators. The assessment was based on the following Key Performance Indicators (KPIs) on Ethics, Compliance and Integrity status of the MDAs.



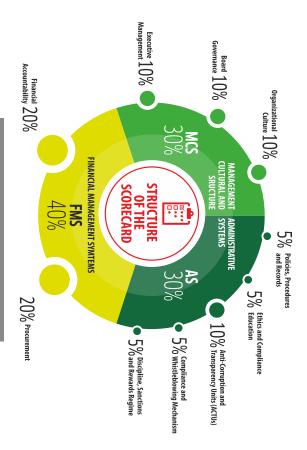
2.1 THE MAIN AND SUB-INDICATORS (KPIs)

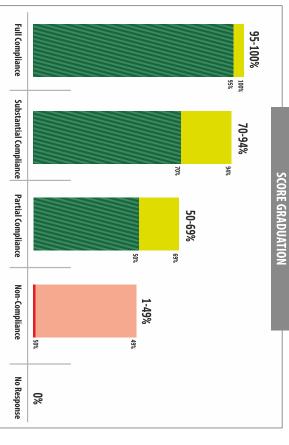




WHAT WE DID

ETHICS AND COMPLIANCE SCORE CARD ON 108 MDAS IN THE FCT







What we found

- Most of the MDAs lack core values and system for staff to sign off as having read and understood its core values, mission and vision.
- Most of the MDAs do not have domesticated codes of conduct/ethics and policies regarding acceptance of gifts, donations, hospitality, etc.
- From the 108 MDAs assessed, 5 MDAs do not have constituted boards, 26 MDAs do not require boards, 77 MDAs with boards do not conduct periodic capacity development training for their board members.
- Most MDAs do not have strategic plan with an ethics and compliance element and where this exists, there are no clearly stated result framework, specific timelines, responsible persons, data collection, analysis and reports.
- Management of most MDAs do not have fraud prevention strategies such as checks and balances, periodic published audited accounts, stock verification systems, etc.
- Management of MDAs do not institute Systems studies (SS)/Corruption Risk Assessments (CRAs) and thus there is no input for decision making for system improvement.

 Most MDAs do not have a functional and effective Asset Verification Unit which function in most cases is
- Most MDAs do not have evidence to show that they provide end-users and external partners with principles of ethics and compliance to guide the conduct of business.

being handled by audit unit, store or committee.

- MDAs cannot sanction the external partners/ stakeholders for violations of the ethics and compliance principles in procurement process but can only report to BPP vested with the power for debarments.
- MDAs operate without ethics and compliance sensitization activities for staff and stakeholders that will ensure Ethics and Compliance, to identify corruption vulnerabilities and mitigation mechanisms
- Many MDAs do not have ACTU or Compliance officers, 42 MDAs have active ACTUs, 35 MDAs have semiactive ACTUs while 31 MDAs have dormant (cosmetic) ACTUs.
- ACTUs in most of the MDAs do not have direct access to the Chief Executive of the organization without hindrance or interference from other management staff and therefore are not protected from executive and office bureaucracies.
- Record keeping systems in most MDAs are not computerized except for the accounting process. In administrative functions such as Registry, processes are predominant manual.
- Most MDAs do not have a well-articulated whistleblowing mechanism/policies.
- Some MDAs do not have reward system for encouraging ethical behavior and compliance with established rules and procedures

FINDINGS ON THE NINETEEN (19) MINISTRIES

1	SCORES	LEVEL OF COMPLIANCE
▼	▼	•
0	95-100%	FULL
5	70-95%	SUBSTANTIAL
	50-69%	PARTIAL COMPLIANCE
• 2		NON- COMPLIANCE
• -	0%	NON- RESPONSIVE
		TOL

The highest scoring Ministries are shown below on the indicator Management Culture and Structure with their scores as contained in the table. The average score for the eighteen (18) ministries is 16.98/30

MANAGEMENT CULTURE AND STRUCTURE	/%
Federal Ministry of Finance (FMF)	25.8
Federal Ministry of Information & Culture(FMIC)	25.6
FEDERAL MINISTRY of ENVIRONMENT (FMEnv)	22.5
Federal Ministry of Industry, Trade And Investment(FMITI)	22.1
Federal Ministry of Communication Technology (FMCT)	21.6

For the indicator Financial Management Systems, the highest scoring Ministries with their scores in the order shown below. The average score for the eighteen (18) ministries is 31.23/40

FINANCIAL MANAGEMENT SYSTEMS	/%	
Federal Ministry of Industry, Trade And Investment(FMITI)	38.6	
Federal Ministry of Finance (FMF)	38.4	
Federal Ministry of Petroleum Resources (FMPR)	37.8	
Federal Ministry of Agriculture And Rural Development (FMARD)	36.6	
Federal Ministry of Communication (FMC), Abuja	36.4	

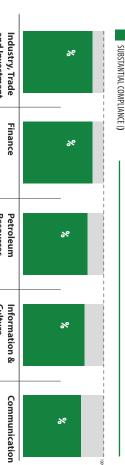
The average score for the eighteen (18) ministries is 16.98/30 For the indicator Administrative Systems, the highest scoring Ministries with their scores in the order shown below.

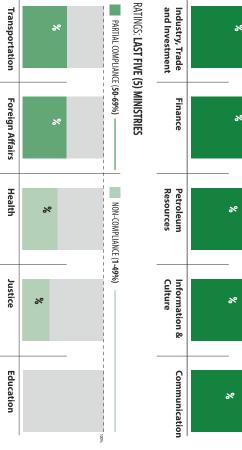
ADMINISTRATIVE SYSTEMS Federal Ministry of Youth And Sport Development (FMYS) Federal Ministry of Finance (FMF) Federal Ministry of Science And Technology (FMST) Federal Ministry of Petroleum Resources (FMPR) Federal Ministry of Industry, Trade And Investment(FMITI) 20.9 20.6 24.9 20.8

<u>3</u>1 **OVERALL RATINGS FOR THE MINISTRIES**

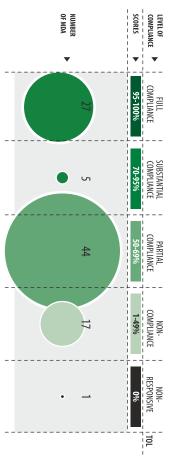
The overall ratings show scores from the highest to the least MDAs in the Ethics and Compliance requirements. From the analyses, Federal Ministry of Industry, Trade and Investment (FMITI), Abuja scored 85.60%, followed by Federal Ministry of Finance (FMF), Abuja with 85.10% while Federal Ministry of Petroleum Resources (FMPR), Abuja scored 79.10% and all with Substantial Compliance rating.

RATINGS: FIRST FIVE (5) MINISTRIES





FINDINGS ON THE EIGHTY-NINE (89) PARASTATALS



The highest scoring Parastatals are shown below on the indicator Management Culture and Structure with their scores as contained in the table. The average scores for the eighty-nine (89) parastatals is 16.86/30

MANAGEMENT CULTURE AND STRUCTURE	%	
Pension Transitional Arrangement Directorate (PTAD)	30	•
National Productivity Centre (NPC)	29	•
National Hospital, Abuja (NHA)	27.2	•
Rural Electrification Agency (REA)	26.5	
State House	26.4	
Federal Road Maintenance Agency (FERMA)	26.3	•
Nigeria Meteorological Agency (NIMET)	25.8	
Nigerian Atomic Energy Commission (NAEC)	25.4	
Nigeria Christian Pilgrims Commission (NCPC)	25.3	
Council For Regulation Of Engineering In Nigeria (COREN)	24.9	

For the indicator Financial Management Systems, the parastatals with the highest scored in the order shown below. The average score for the eighty-nine (89) parastatals is 32.54/40

FINANCIAL MANAGEMENT SYSTEMS	%
Nigeria Meteorological Agency (NIMET)	40
National Agency For Control Of Aids (NACA)	40
Federal Road Maintenance Agency (FERMA)	40
National Commission For Museums And Monuments (NCMM)	40
National Environmental Safety And Regulatory Agency (NESREA)	40
Nigeria Christian Pilgrims Commission (NCPC)	40
Federal Radio Corporation Of Nigeria (FRCN)	40
Bureau Of Public Procurement (BPP)	40
National Agency For The Great Green Wall (NAGGW)	40
Nigeria Electricity Management Services Agency (NEMSA)	40

10 Independent Corrupt Practices And Other Related Offences Commission

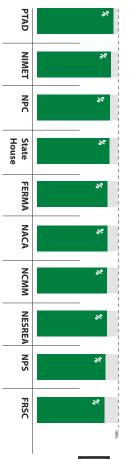
For the indicator Administrative Systems, Pension Transitional Arrangement Directorate scored the highest in the order shown below. The average score for the eighty-nine (89) parastatals is 13.10/30

ADMINISTRATIVE SYSTEMS /30% Pension Transitional Arrangement Directorate (PTAD) 27 Federal Road Safety Commission (FRSC) 25.5 Nigeria Meteorological Agency (NIMET) 25 National Commission For Museums and Monuments (NCMM) 22.7 National Agency For Control Of Aids (NACA) 22.5 Nigeria Correctional Service (NCRS) 22.4 Federal Road Maintenance Agency (FERMA) 22.7 National Environment Safety And Regulatory Agency (NESREA) 21.7	
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4.1 **OVERALL RATING FOR THE PARASTATALS**

RATINGS: FIRST TEN (10) PARASTATALS

SUBSTANTIAL COMPLIANCE ()



RATINGS: LAST TEN (10) PARASTATALS

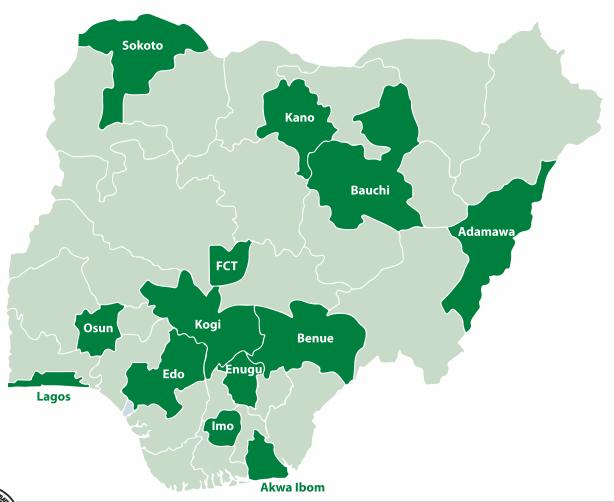
CPC NON-COMPLIANCE (1-49%) $\overline{}$ NLRC FFS INRC NTA OSGOF NTDC NPopC NSCDC

CONSTITUENCY PROJECTS TRACKING GROUP (CPTG)

Over the years, there have been increased complaints by citizens regarding shoddy completion, non-completion or outright non-execution of constituency projects in their localities, in spite of huge budgetary release by the Federal Government. It has been reported that constituency projects are used as a conduit for the diversion and misappropriation of public funds through the implementing MDAs.

The Commission, worried by the corrupt practices bedeviling the execution of The Constituency Projects across the country, in exercise of her preventive and enforcement mandate, embarked on tracking of all funded constituency projects in order to ensure proper and transparent execution. In furtherance of this, the Commission launched the Constituency Project Tracking Group (CPTG) on 2nd April, 2019 to track constituency projects implementation and performance from 2015 to 2018.

The first phase of the tracking exercise conducted between June and August, 2019 was an exploratory one. Phase 1 covered 12 States of Adamawa, Akwa Ibom, Bauchi, Benue, Edo, Enugu, Enugu, Imo, Kano, Kogi, Lagos, Osun and Sokoto with a few in the FCT being handled by the Headquarters as test cases. CPTG has 2 officers conducting the tracking exercise in each of the selected States.





OBJECTIVES OF THE CPTG EXERCISE



Improved service delivery to the people



Full execution of all constituency projects



Execution to specifications of all constituency projects



Improved collaboration with local communities and other critical stakeholders in the implementation of constituency projects



Value for money in the implementation of constituency projects



Compliance with all regulatory requirements in the implementation of constituency projects

EXPECTED OUTCOMES



Improved delivery of social welfare services to citizens



Value for money in execution of public projects



Increase in recovery of public funds



Improved opportunities to attain Sustainable Development Goals (SDG)



Provision of Policy Advisory to the Government on concepts, structure and implementation of constituency projects going forward.

MANDATE OF THE CPTG



To investigate fraudulent procurement practices in the award of contracts for constituency projects



To monitor, in collaboration with critical stakeholders, the implementation of constituency projects from inception to completion



To make recoveries on projects/ contracts confirmed to have been inflated or in which contractors underperformed or did not perform at all



To ensure constituency projects are executed to specification



To ensure contracts for constituency projects are not over-invoiced and ensure value for money expended on constituency project



To track contracting companies for all statutory regulatory compliance among others



To apply appropriate sanctions for contravention of relevant legislations.

STEERING COMMITTEE

To actualize the initiative, the Commission set up a Steering Committee to drive and coordinate the activities of the CPTG. Inaugurated on 16th April, 2019, the Steering Committee is composed of state and non-state actors, notably the Budget Office of the Federation, Office of the Accountant General of the Federation, Bureau of Public Procurement, Nigerian Institute of Quantity Surveyors, BudgIT, Premium Time Centre for Investigative Journalism, International Centre for Investigative Reporting, Public Private Development Centre (PPDC), etc.





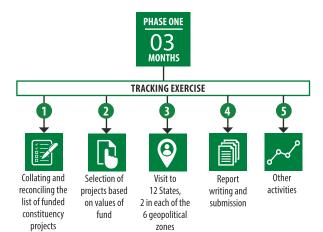
TRACKING ACTIVITIES

The tracking exercise is to be conducted in phases, each lasting three (3) months including report writing and submission. The first phase being an exploratory one covered 12 states, 2 in each of the 6 geopolitical zones. Kano, Sokoto, Bauchi, Adamawa, Kogi, Benue, Lagos, Osun, Enugu, Imo, Akwa Ibom and Edo states.

Based on submitted petitions, HQ CPTG tracked 11 other constituency projects

The Steering Committee collated and reconciled the list of funded constituency projects submitted by BudgIT, ICIR, Budget Office, Office of the Accountant General of the Federation, the Media, Community based organisations and other critical stakeholders and selected 81 projects for the first phase with particular emphasis on funded education and healthcare constituency projects and forwarded to the State teams for tracking. These projects were selected based on the appropriated value of the projects.

The distribution of the projects sector by sector is provided in the main body of this report.



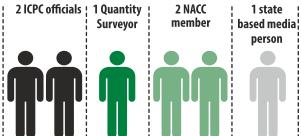
TRACKING EXERCISE

Each team comprised 2 ICPC officials, a Quantity Surveyor nominated by the Nigerian Institute of Quantity Surveyors (NIQS), 2 members of the National Anti-Corruption Coalition (NACC) and the media in the States.

State CPTG teams commenced tracking inspections on the 18thJune, 2019 in the 12 States selected. During the exercise, the State teams visited various projects sites to ascertain their existence, level of execution and with the assistance of assigned QS, evaluate the projects in terms of quantities and quality. Local benefitting communities were engaged in the exercise to ensure their involvement and appreciation of the exercise.

Asides the physical projects tracking and collection of relevant documents from relevant authorities, in some cases, interviews were conducted with some CEOs of MDAs and officers of their agencies.

Combination of State CPTG team

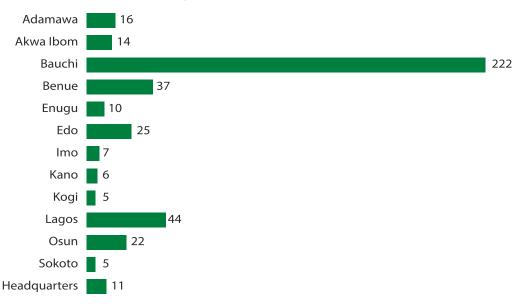


Above is the minimum number of state CPTG team



■ Eighty One (81) projects were selected for tracking. These 81 metamorphosed into Four Hundred and Thirteen (413) projects as some of the projects were split into two or more projects and awarded to different contractors owing to the spread/locations. This is evident in most of the projects awarded by Universal Basic Education Commission (UBEC), Border Communities Development Agency (BCDA), Small and Medium Enterprises Development Agency of Nigeria (SMEDAN) and Federal Ministry of Education. In addition to these Four Hundred and Thirteen (413), Eleven (11) other projects reported through petitions or information otherwise obtained were tracked bring the total to Four Hundred and Twenty Four (424)

Below is the case distribution by States:

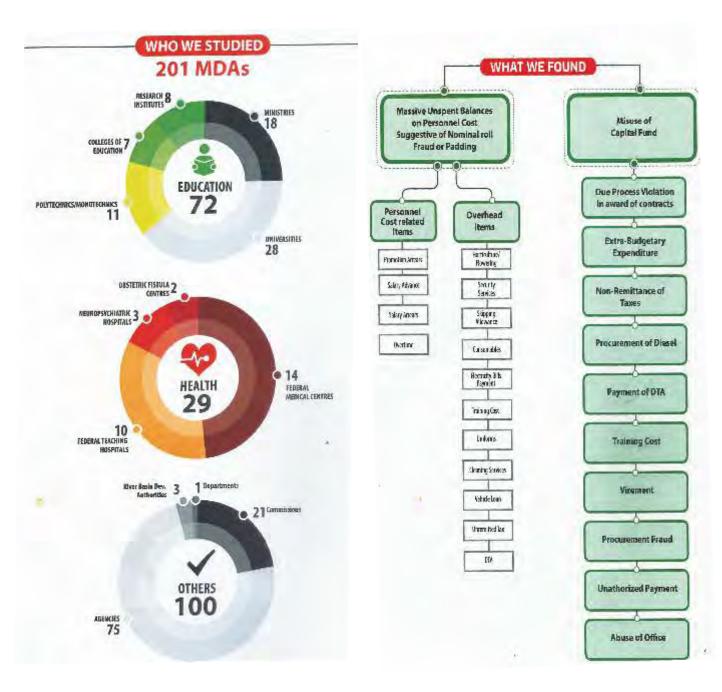


- The total appropriation for all the tracked projects was **Twenty Four Billion**, **Three Hundred and Twenty Seven Million**, **Ninety Two Thousand**, **Five Hundred and Eighty Nine Naira**, **Six Kobo (N24, 327, 092, 589.6)**
- Cumulative amount of awards (value of all projects) was Twenty Two Billion, Two Hundred and Seventy One Million, One Hundred and Ninety Eight Thousand, Five Hundred and Seventy Six Naira, Eight Kobo (N22, 271, 198, 576.8)

Total No. of projects	424
Total No. of projects inspected	370
No. of projects remaining to be inspected	52
No. of projects completed	255
No. of projects ongoing	108
No. of projects not started at	3
No. of projects started but abandoned	5
No. of projects among the selected projects in	
which contractors moved to sites as a result of CPTG activities	34
No. of cases recommended for closure	123
No. of cases recommended for prosecution	8
No. of cases recommended for recovery of funds	40
No. of cases recommended for further investigation	261
No. of companies involved in the execution of the	
selected projects	317
Value of recoveries so far made	N738, 621, 225. 01 (Cash and Assets)
Cumulative savings for Govt	N1, 834, 771, 184. 84

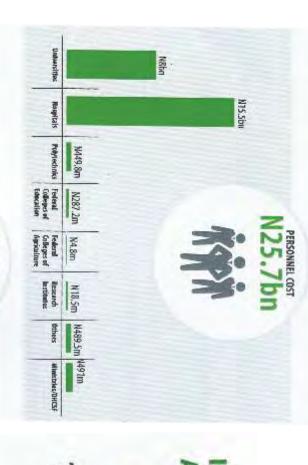
SYSTEM STUDY AND REVIEW OF FEDERAL MINISTRIES, DEPARTMENTS AND AGENCIES

Pursuant to section 6 (b) - (d) of the Corrupt Practices and Other Related Offences Act 2000, the Commission conducted a System Study and Review (SSR) of 201 Ministries, Departments and Agencies (MDAs) to identify the cause of infractions in the implementation of budgeting allocations and to take appropriate actions and make recommendations to relevant stakeholders. The System Study and Review is partly supported with funding provided by MacArthur Foundation.





INFRACTIONS WITH AMOUNTS INVOLVED



ICPC ENFORCEMENT ACTIONS



in this review. infractions uncovered investigation of Conduct full



and prosecute the Recover looted funds culprit public officers.





Prosecute egregious and repeated cases impunity. of infractions and





purpose of naming Publishing (for the to other legal and MDAs and their and shaming) the administrative actions CEOs in addition



Capital Fund N9.2bn

to MDAs implicated in diversion of funds. issue stern warning

N4.7bn

N151.5m Universities

N1.26

N922.3m

77.3m

N53.3m Others

Wintstries, OHCSF

Federal Colleges of Education

Polytechnics N3.3m

Biver Besin Pert. Authorities

Calleges of Agriculture



Intensify asset of CEOs of all MDAs recovery in respect investigation and infractions. implicated for



already envisaged.

WHAT WE DID



Reviewed: 2017—July 2019 Personnel Cost of 201 MDAs



Analysis of expenditure profile of Ministries, Departments and Agencies (MDAs) from the Government Integrated Financial and Management Information System (GIFMIS) online platform



Reviewed: 2018 Capital Expenditure of 201 MDAs



Onsite visits to the MDAs to view, obtain and review the financial records of their expenditure,



Analysis of the records, identification of infractions and recommendations of further action











WHAT WE FOUND

- That the appropriation of funds in excess of actual Personnel Cost was suggestive of inflation of nominal roll which was the basis of such appropriation.
- Abuse and diversion of Personnel Budget.
- iii. Personnel Cost surplus from releases for 2017 and 2018 amounted to N31.8bn that could have been used for the more critical capital development projects.
- Unspent Personnel Cost balance as at July 2019 amounting to N12.4bn was blocked from misappropriation on ICPC directives and retained in Treasury.
- That of the actual Personnel cost expenditure, N19.8bn was on Overhead Cost and Capital related items contrary to Budget Call Circular and ICPC Act.
- VI. That the infractions on Personnel Cost were due to the MDAs'access to the funds released for non-regular allowances under Personnel Cost.
- vii. That MDAs pay promotion arrears

- from surplus in Personnel Cost and at time Capital Fund which is contrary to Budget Call Circular and ICPC Act.
- viii. That some MDAs utilise Pension and NHIS budget lines for unrelated payments such as Overhead and Capital Items.
- bc. The IPPIS Platform reduced instances of infractions substantially among MDAs thereon, especially where IPPIS Desk officers were responsible for finalising payment.
- X. That of the actual Capital Fund released, MDAs expended N9.2bn on Overhead-related items, thus frustrating government's capacity for infrastructural development.
- xi. That the Capital Budget of some MDAs comprised substantially over-head related expenditure, thus reducing the visibility of assets commensurate with the value of Capital allocation.
- xII. /Some agencies of government engaged in massive capital projects implementation through direct

- labour and payment of huge project implementation funds beyond allowed limits to staff thus creating opportunity for fraud, poor implementation and tax avoidance
- xiii. Some agencies engaged in both unbudgeted and extra-budgetary expenditures on projects.
- xiv. Some agencies abused the e-payment policy of government thus making payments through staff accounts instead of actual beneficiaries e.g. Federal Ministry of Water Resources N3.3bn.
- xv. That some agencies either failed to deduct or deducted but did not remit taxes to the appropriate authorities.
- xv. Most agencies blamed their conduct on insufficient, irregular releases of Overhead Cost allocation.

NATIONAL SUMMIT ON DIMINISHING CORRUPTION

The office of Secretary to the Government of the Federation in collaboration with the ICPC organized a 2 day National Summit on Diminishing Corruption in the Public Sector which lasted from November 19th - 20th 2019. The summit was attended by over 400 management officers from the Executive, Legislative and Judiciary as well as members of the diplomatic Corps, development partners, and civil society organizations.

President Mohammadu Buhari in his address, reminded Nigerians that the fight against corruption is the collective responsibility of all citizens including all arms and tiers of government and not the executive arm alone. He directed the ICPC to intensify its enforcement and prosecutive measures in all government institutions and commended the commission for bringing about a paradigm shift in the strategies, methods and processes for diminishing and fighting corruption in the public sector.

Highlighting the key findings of ICPC's Enforcement and prosecutive measures, the Commission's chairman Prof. Bolaji Owasanoye noted that it focused on Constituency Projects because they are a critical vehicle for grassroots development and Federal Government presence. He observed that the conception, budget process execution and payment for zonal intervention projects or constituency projects are enmeshed in corruption, adding that transparency and accountability must be visible in the conception, planning and implementation of these projects.

The highlight of summit was the presentation of Integrity awards to ACG Bashir Abubakar of Nigeria Customs Service and Josephine Ugwu of the Federal Airports Authority of Nigeria by President Mouhammadu Buhari.



President Muhammadu Buhari Making his remarks at the Summit



Secretary to the Government of the Federation Boss Mustapha delivering his welcome address at the Summit



ICPC Chairman Prof. Bolaji Owanasoye presenting the commission's findings



President Buhari presenting Integrity Award to Josephine Ugwu of FAAN



ACG Bashir Abubakar of Nigeria Customs Service saluting the president after receiving his Integrity Award



Cross section of participants at the Summit

COMMISSION'S ACTIVITIES

OPERATIONS

- Special Duties Department (SDD)
- Special Investigation Team (SIT)
- Financial Investigation Unit (FIU)
- Asset Tracing, Recovery & Management Unit (ATRM)
- Investigation Department
- High Profile Case Team
- Constituency and Executive Project Tracking Group (CEPTG)

PREVENTION

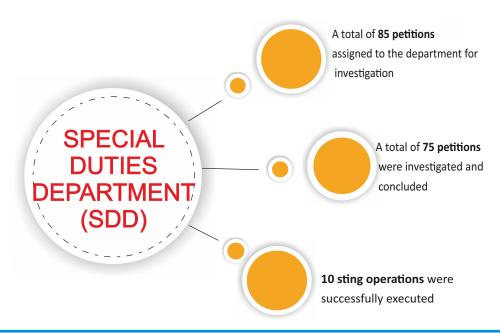
- Corruption Monitoring and Evaluation Department (CMED)
- Planning Research and Review Department (PRR)

CITIZEN MOBILIZATION

- Public Enlightenment Department (PE)
- Education Department

CHAIRMAN'S OFFICE

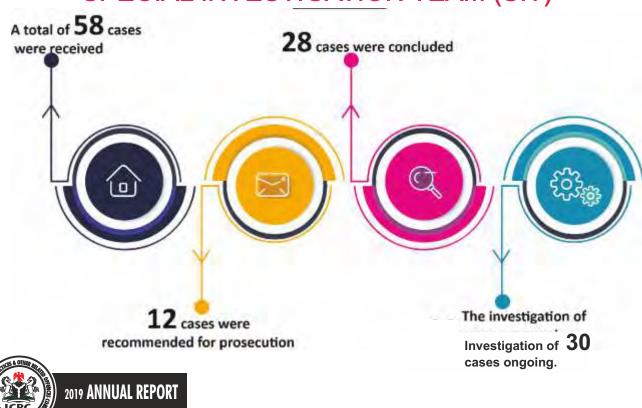
- Chairman's Special Unit (CSU)
- Petitions Registry
- International Cooperation Unit (ICU)
- Intelligence and Security Support Unit (ISSU)
- Research and Documentation Unit (R & D)
- Computer Security and Forensic Unit (CSFU)



Conducted monthly training and re-training of officers and men of the directorate on the use of security gadgets.

- · Conducted sting operations which led to the arrest of some syndicate members in Kaduna and environs for impersonation/ cyber-crime.
- Conducted sting operations which led to the arrest of some polytechnic Rectors for giving bribe in order to induce members of the national assembly.
- Operatives of the Directorate also arrested suspect in Doma, Nassarawa State for issuing fake immigration letters to unsuspecting members of the public and receiving money in return.
- · Investigators from the Directorate testified in various courts across the country as prosecution witnesses, including FCT, Kaduna, Edo, Rivers, Kwara, Imo, Niger, Bauchi, Enugu and Abia states.
- In the course of investigation, the Directorate recovered the sum of N11,161,410.5 from the Abuja investment company.
- The department coordinated the joint operation with The Department of State Services (DSS) and Federal Road Safety Corps (FRSC) that led to the arrest of FRSC officers in Kebbi, Rivers, Kogi, Abia, Imo, Bauchi, Zamfara, Ondo and Yobe States for extortion of monies from motorists.

SPECIAL INVESTIGATION TEAM (SIT)





ASSETS TRACING, RECOVERY AND MANAGEMENT ATRM



- N1,052,235,443.46 restrained pending further investigation.
- · 12 vehicles seized worth N97.880.000.00.
- 51 parcels of land and 280 buildings seized/recovered, valued at N16,790,500,000.00.
- N16,600,000.00 restrained from the Ministry of Agriculture but released to them subject to monitoring by the Commission.
- · Constituency Project Tracking Group (CPTG) recoveries worth N554,511,421.74.
- 41,980,000,000.00 recovered due to ICPC intervention.
- Making a grand total of N62,295,528,909.04 worth of recoveries.

RECOVERIES

ASSET RECOVERIES BY ICPC 2019

BREAKDOWN OF RECOVERIES

S/N	PARTICULARS	2019 RECOVERIES
1	CASH (ICPC RECOVERY ACCOUNT)	1,370,402,043.84
2	CASH (RESTRAINED ACCOUNT)	1,052,235,443.46
3	VEHICLES	97,880,000.00
4	LANDS AND BUILDINGS	16,790,500.000.00
5	BUSSINESSES	450,000,000.00
6	CONSTITUENCY PROJECT TRACKING GROUP	554,511,421.74
7	ICPC INTERVENTION	41,980,000,000.00
	TOTAL	N62,295,528,909.04
		The second secon











Corruption Monitoring and Evaluation Department

(CMED)

- * System Study and Review of Allocation and Expenditure Profile on 2018 Capital Development Funds and 2017/2018 Personnel cost (Monitoring and Budget Implementation) - 280 MDAs
- * Inaugurations and Induction Programmes of ACTU in MDAs and states 70
- * Sensitization Programmes in MDAs and states 79
- * Deployment of Ethics and Compliance Scorecard in MDAs and states 280
- * Cases generated by ACTUs in MDAs on official Victimization, witness protection (Whistle blowing) and written complaints 17

Planning Research and Review (PRR)

In the year under review the Planning Research and Review Department, in addition to its routine responsibilities and as per its schedule, conducted systems study and review (SS&R) and corruption risk assessments (CRA) in selected MDAs. The selection of organizations for SS&R was based on the Commission's proactive approach, and public petitions. These methodologies were deployed in relation to the structure; systems and processes, culture and stakeholder perception of the organizations. The system study and review and CRA were conducted in six (6) public organizations:

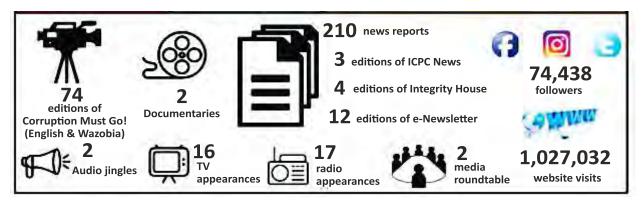
- Nigerian Communications Commission (NCC)
- Nigerian Investment Promotion Council (NIPC)
- Nigerian Export Promotion Council (NEPC)
- National Population Commission (NPC)
- National Health Insurance Scheme (NHIS)

In addition to these exercises the department also:

- Prepared the Annual Budget of the Commission after consultation with departments/units.
- Collected data on the Commission's Key Performance Indicators (KPIs)
- Participated in the enrolment of staff of the Federal College of Education Oyo, on the Integrated Personnel and Payroll Information System (IPPIS).
- Carried out a management performance survey within the Commission.
- Collected and collated statistical data on the activities of departments, units ad State Offices



PUBLIC ENLIGHTENMENT



REPORT OF ICPC ACTIVITIES BY PRINT AND ONLINE MEDIA HOUSES

The Punch newspaper, The Nation and Premium Times Newspapers published a total ofts of 1810 Cap Cactivities in 2019.

EDUCATION

The National Anti-corruption Coalition (NACC) under the Education department was established in 2006 as a platform for strategic partnership and collaboration with Civil Society organisations (CSOs) including Community-Based Organisations (CBOs), Faith-Based Organisations (FBOs), Non-governmental Organisations (NGOs) and Community-Development Associations (CDAs).

- Number of NGOs granted provisional registration 17
- Number of NGOs vetted for membership of NACC 9
- Sensitization lectures delivered at NYSC Orientation Camps 37
- Total Number of NYSC members in attendance 370,000
- Number of Activities undertaken by the NYSC community Development Service (CDS) groups across the country – 29
- Follow up visits to existing student Anti-corruption clubs nationwide 23
- Number of students Anti Corruption Vanguards (SAVs) inaugurated in tertiary institutions – 13
- Number of Students Anti Corruption Clubs (SACs) inaugurated 14
- Number of appearances on Radio and Television programmes across the country 17
- Number of workshops and Seminars organised by the department 4
- Interface with Religious leaders in collaboration with Lux Terra Leadership Foundation, Christian and Islamic Organisations – 12
- · Market Outreach Programmes 4
- Number of states where the departments supervised the 2019 Presidential, National Assembly and State Elections – 11
- Number of papers presented by staff of the department in various states across the country – 158







PETITIONS REGISTRY

* Petitions referred to other MDAs

* Number of Petitions received from January to December 2019	- 1934
* Number of Petitions assigned to Departments/Units/Zonal & State off	ices – 93
* Number of Petitions from state offices	- 301
* Number of letters sent to the petitioners informing them of the decision	n
of the commission about their cases	<i>-</i> 235
* Number of acknowledgment letters sent to petitioners	<i>-</i> 252

-21

International Cooperation Unit (ICU)

ICU unit embarked on 45 activities in collaboration with donor agencies.



Intelligence and Security Support Unit(ISSU)

The Intelligence and Security Support Unit supervises the internal security of the Commission through access control in and around the Commission's premises using gate pass management system. The unit also assists in the fight against corruption through intelligence gathering and other duties.

The unit embarked on the following activities amongst others:

- The Unit investigated sixteen (16) assigned petitions and eleven (11) of these petitions have been concluded.
- A total of Fifty-five Thousand Five Hundred (55,500) visitors were screened, cleared and documented to access the Commission's premises.
- The Unit organized a training for orderlies of the Hon. Chairman and Board members.
- A total of One Hundred and Twenty-seven (127) suspects were detained in the Commission's Detention Facility, **comprising** of 120 men and seven women.

Research and Documentation Unit

The National Anti Corruption Volunteer Corps (NAVC) was established in 2008 as a platform for ordinary Nigerians to participate in the anti-corruption Campaign.

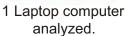
Operational Guidelines have been produced to ensure the proper conduct of all volunteers as well as the qualification for membership of the Corps Fifteen (15) state chapters have so far been inaugurated.

Number of states inaugurated	- 6
Number of mandatory Training for NAVC Volunteers	-4
Number of workshops for local Government Volunteers	-4
Number of Town hall meetings	– 1
Total numbers of volunteers enlisted from January to December 2019	- 1.826



Computer Security & Forensic Unit CSFU







1 Smart watch analyzed.





4 Hard drives collected for analysis.



2 sets of fingerprints lifted for analysis.

5 mobile phones analyzed.

The Unit's Forensic Laboratory has been upgraded with the following state-of-the-art-equipment:

S/N	FORENSIC EQUIPMENT (SOFTWARE)	QUANTITY
1.	Cellebrite UFED Touch 2 and Physical Analyser	1
2.	Oxygen Forensic Detective	3
3.	Magnet AXIOM	1
4.	Tableau TX1	1
5.	Tableau Forensic Duplicator	1
6.	Forensic Ultra Dock Writeblocker	4
7.	Mobiledit Forensics	1
8.	Polygraph Machines	2
9.	Forensic Workstations	10
10.	Deco Pro Medium Handwriting Analyzer	5
11.	Foster & Freeman VSC 8000 Document Examiner	1

NEW PROJECTS, INITIATIVES AND COLLABORATIONS

The Commission introduced many projects and initiatives as well as collaborations with strategic organizations and sister Agencies in the areas of infrastructure sharing and operations. These organizations include:-

- Office of the Secretary to the Government of the Federation (OSGR)
- National Security Adviser to the President (NSA)
- Department of State Services (DSS)

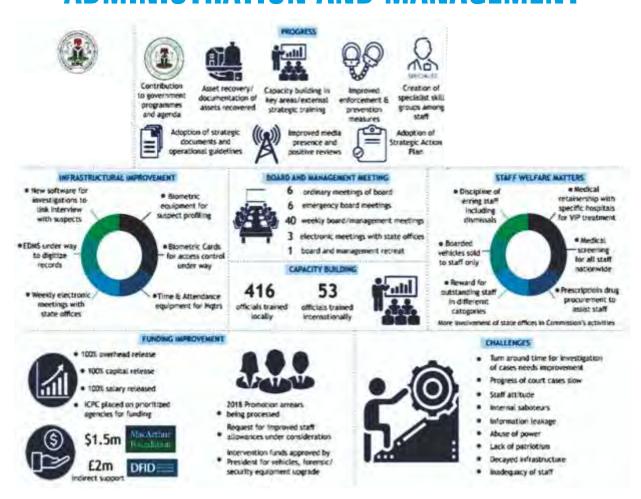
- Federal Road Safety Corps (FRSC)
- National Orientation Agency (NOA)
- Illicit Financial Flow/Tax Group

LEGAL DEPARTMENT

- * Number of cases filed in court
- * Number of convictions

- 75
 - 25

ADMINISTRATION AND MANAGEMENT







ANTI-CORRUPTION ACADEMY OF NIGERIA (ACAN)

The Anti-Corruption Academy of Nigeria is the training arm of the Commission. During the period under review the Academy carried out the following activities:

- 19 Training Programmes were organized comprising of 5 Programmes for ICPC Board and Staff.
- 5 Open Training Programmes.
- 4 Bespoke Programmes.
- 1 Certificate Programme.
- 1 Collaboration/Joint Programme.
- 2 Trainings for ACTUs.
- 1 International Training (ECOWAS).
- · In total 1660 individuals were trained by the Academy in 2019.
- 134 National stakeholder Meetings were facilitated.
- · 163 Participants attended the Policy Dialogue sessions.



STAFF CLINIC

The clinic attends to the health needs of staff and their relatives, guest/suspects. The staff clinic operates from 8am to 5pm as out-patient health facility but admits patients for observation and refers to other health facilities for further management when the need arises.

The activities that go on in the staff clinic are continuous and are as follows:

- Consultation
- Vital signs (BP, Pulse rate, Respiration, Temperature, Weight)
- Preparation of drug list and preservation of drugs
- Dispensing and tallying of drugs dispensed
- Giving of injections and intravenous fluids
- Dressing/stitching of wounds when need be.
- Various Laboratory investigations
- Statistics of cases managed
- Supervision of crèche activities
- Organizing health talk and seminars
- Immunization of staff and relatives
- Admission of patients for observation and referrals as need arises.
- Health education and counseling
- Provision of primary eye health care
- Gym services (presently out of service)

Staff strength: the staff clinic has strength of:



OFFICE OF THE SECRETARY TO THE COMMISSION

The Office of the Secretary to the Commission coordinates all the administrative matters of the Commission, thus the Office had facilitated the following in 2019;

- Board Members Retreat at ACAN in February 2019.
- Board Meetings.
- Establishment of eight (8) Board Sub-Committees to oversee Departments and Units of the Commission.
- Policy on Visitation to the Commission.
- Policy on Sexual Harassment.
- Creation of the Office of Head of Operations to coordinate and supervise all operational Departments/Units in the Commission.
- Creation of Servicom as a separate Unit.
- Weekly joint Board Management Staff meetings
- Zonal offices scrapped and renamed state offices.
- NAVC suspended till further notice.

FINANCIAL REPORT

Abuchi Ed. Ogbuju & Co.

(Certified National Accountants, Forensic & Fraud Examiners)

CONTROL OF THE DESTRUCTION OF THE PROPERTY OF

Our Ref:

APT A4 2201 APT A4 2201 Signin Avenue Exotheres, Greene MW 41.5 Calcular

Harry Peter

STATEMENT OF FINANCIAL POSITION AS AT

		31ST DE	CEMBER, 2019		
		20		201	8
N	OTES		1	N	
PROPERTY PLANT & EQ	UPMENT		1,312.225,614.33		936,839,076.80
Work in Progress	2		1,425,459,188.10	2	622,998,307.13
			2.737.684,802.43		1,759,837,383.93
CURRENT ASSETS					
Inventory	3 53	248,167.30		29,995,867.80	
Receivables	4 151	245,489.58		77,158,288.64	
Cash & Cash Equivalent	5 266	987,734 05		333,543,310.01	
	471	481,390,93	=	440,697,486.45	
CURRENT LIABILITIES					
Payables	83	,450,000.00	-	3,225,000.00	
Net Current Assets			468,031,390.93	-	437,472,466,45
			3,205,716,193.36		2,197,309,850,38
FINANCED BY:					
CAPITAL FUND	7		5,123,613,308,99		3,996,314,452.50
ACCUMULATED FUND			(1,917,897,115:33)		(1,799,004,602.1
			3,205,715,193.66		2,197,309,850.3
$\mathcal{D}(f) \times \mathcal{C}(f)$	Chair	man of the C	ommission		
	FRC		8		
-	Secr	stary to the C	ommission		
	FRG				
AGEOGRAPH AND		tor, Finance	& Accounts		
/	FRC		-		



HEADS OF DEPARTMENTS



HOD FIN. & ACCOUNTS MRS. V. T. AYENI



HOD PLANNING, RESEARCH & REVIEW MR. OLUSEGUN ADIGUN



HOD OPERATIONS MR. AKEEM LAWAL



HOD EDUCATION MR. BABA ASHIRU



HOD LEGAL MR. HENRY EMORE



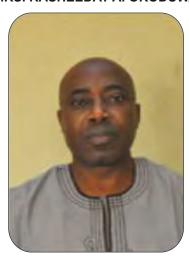
HOD PUBLIC ENLIGHTENMENT MRS. RASHEEDAT A. OKODUWA



HOD ADMINISTRATION MR. BALA MOHAMMED



HOD SPECIAL DUTIES DEPARTMENT SHEHU BABA DAUDA



PROVOST ACAN PROF. SOLA AKINRINADE



HEADS OF UNITS AS AT 31ST DECEMBER, 2018



HOU AUDIT
MR. AMBR OSE SHONGO



HOU RESEAR CH &DOCUMENT ATION MR. MIKE SO WE



HOU CLINIC MRS. ESTHER BELL O



HOU CHAIRMANS SPECIAL UNIT MRS. GRA CE AGHA-IBE



HOU ASSET TRACING RECOVERY
AND MANAGEMENT
MR. SAMUEL OKECHUKWU IGBUDU



HOU INTERN ATIONAL COOPERATION UNIT MR. DEMOLA B AKARE



HOU PETITIONS REGISTRY MR. MAHMOUD ABDULLAHI



HOU ISSU MR. WELLINGTON NKEMADU



HOU SPECIAL INVESTIGATION TEAM MR FRANK NANAKUMO



HEADS OF UNITS AS AT 31ST DECEMBER, 2018



HOU PR OTOCOL MR. JOHN OK OR ODEY



HOU COMPUTER SECURITY AND FORENSIC UNIT MR. LANRE P . AWOGBEMI



HEAD FIU MR MIKE AGBORO



DR. ESA ONOJA CHIEF OF STAFF TO THE CHAIRMAN

LIST OF ABBREVIATIONS

AML Anti Money Laundering

ANCOPPSS All Nigeria Conference of Principals of Secondary Schools

CDA Community Development Association

CRA Corruption Risk Assessment
CSOs Civil Society Organizations

DFID Department for International Development
EFCC Economic and Financial Crimes Commission

EU European Union

IATT Inter Agency Task Team

ICPC Independent Corrupt Practices and Other RelatedOffences Commission

JAMB Joint Admissions and Matriculations Board MDAs Ministries, Departments and Agencies

NABTEB National Business and Technical Examinations Board

NACC National Anti-Corruption Coalition

NAD National Anti-Corruption Debating Competition
NAPPS National Association of Proprietors of Private Schools

NAPTIP National Agency for the Prohibition of Trafficking in Persons

NECO National Examination Council Office

NURTW National Union of Road Transport Workers

OSGF Office of the Secretary to the Government of the Federation

PSC Project Steering Committee

RTEAN Road Transport Employers Association of Nigeria

SAC Students Anti-Corruption Clubs

SAP Strategic Action Plan

SCUML Special Control Unit for Money Laundering

SDGs Sustainable Development Goals SIP Social Investment Programmes

SSR System Study and Review

SSRM System Study and Review Manual

TUGAR Technical Unit on Government and Anticorruption Reform

UBEC Universal Basic Education Commission

UNCAC United Nations Convention Against Corruption UNODC United Nations Office on Drugs and Crime

WAEC West African Examinations Council

